

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY BANGKOK PRIORITY

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E.O. 11652: N/A

TAGS: SREF

SUBJECT: STATISTICS: REFUGEES ELIGIBLE FOR US

REF: BANGKOK 32197

1. DEPT HAS PREVIOUSLY REQUESTED FURTHER INFORMATION ON CATEGORY I APPLICANTS ON WHICH WE AWAIT YOUR ANALYSIS. WE REQUIRE AS A PART OF THIS THE FOLLOWING STATISTICS ON ARRIVALS PRE-AUGUST 11 BASED ON SCREENING PLUS EXTRA-POLATIONS:

-- NUMBER OF PRINCIPAL APPLICANTS AND ACCOMPANYING RELATIVES FOR EACH TYPE OF QUALIFYING RELATIONSHIP: SPOUSES, PARENTS, GRANDPARENTS, SONS AND DAUGHTERS, LIMITED OFFICIAL USE

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UNMARRIED SIBLINGS AND UNMARRIED GRANDCHILDREN.

-- NUMBER BY SEX OF MARRIED SIBLINGS WHO CLAIM THEIR SPOUSE IS NOT WITH THEM (PLUS ACCOMPANYING RELATIVES NOT QUALIFIED IN THEIR OWN RIGHT).

--NUMBER BY SEX OF MARRIED GRANDCHILDREN WHO CLAIM THEIR

SPOUSE IS NOT WITH THEM (PLUS ACCOMPANYING RELATIVES NOT QUALIFIED IN THEIR OWN RIGHT).

--MARRIED SIBLINGS AND MARRIED GRANDCHILDREN ACCOMPANIED BY THEIR SPOUSE (PLUS ACCOMPANYING RELATIVES NOT QUALIFIED IN THEIR OWN RIGHT).

-- SIMILAR STATISTICS WOULD BE USEFUL ON A POST-AUGUST 11 BASIS FOR FUTURE CONGRESSIONAL CONSULTATIONS THOUGH IT IS RECOGNIZED THAT THIS MUST BE A FLUID FIGURE. IF POST PREFERS, REPORTING ON POST-AUGUST 11 STATISTICS CAN BE DEFERRED.

2. WE ASSUME THAT CATEGORY I APPLICANTS WILL BE RIGOROUSLY PRE-SCREENED BY EMBASSY/VOLAG PERSONNEL BEFORE PRESENTATION TO INS OFFICERS. ONLY THOSE CASES WHICH REF. COORDINATOR AND ETHNIC AFFAIRS OFFICER ARE CONVINCED HAVE BEEN SATISFACTORILY DOCUMENTED SHOULD BE PRESENTED TO INS IN JANUARY AND FEBRUARY. CASES WHICH REF. OFFICE BELIEVES MIGHT IN TIME BE VERIFIED, OR ABOUT WHICH DOUBTS OF AUTHENTICITY ARE ENTERTAINED EVEN IF NO SPECIFIC CONTRADICTIONS CAN BE PIN-POINTED, SHOULD BE KEPT IN RESERVE AND PRESENTED TO HA/ORM FOR FURTHER INVESTIGATION. THOSE THAT PROVE OUT WILL BE AMONG THE CANDIDATES FOR ANY FURTHER PROGRAM DEVELOPED IN CONSULTATION WITH THE CONGRESS IN EARLY 1978. ALSO SUGGEST LIMITED OFFICIAL USE

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THAT ALL SINGLE SIBLING APPLICANTS BE ASKED TO SIGN A FORM IN THEIR NATIVE LANGUAGE AND ENGLISH ATTESTING TO MARITAL STATUS OF APPLICANT. THIS FORM SHOULD ALSO WARN REFUGEE APPLICANT THAT FALSE STATEMENTS ABOUT MARITAL STATUS AND SPOUSE WOULD SUBJECT REFUGEE TO POSSIBLE LEGAL DIFFICULTIES LATER AND WOULD SERIOUSLY PREJUDICE CHANCES OF LATER BRINGING THE SPOUSE TO THE US SINCE IT WOULD BE NEARLY IMPOSSIBLE TO OVERCOME PRESUMPTION THAT REFUGEE NOT LEGALLY MARRIED. WE BELIEVE IT MAY NOT BE POSSIBLE TO INCLUDE IN CATEGORY I MARRIED SIBLINGS WHO CLAIM SPOUSE IS ALIVE BUT NOT WITH THEM. AMONG OTHER CONSIDERATIONS, WE SEE THIS CATEGORY AS AN OPEN INVITATION TO FRAUD BUT AWAIT EMBASSY ANALYSIS, STATISTICS AND COMMENT.

3. EVEN WITH SUCH PRECAUTIONS, IT APPEARS LARGE CATEGORY I CASELOAD WILL PRE-EMPTY SPACES FROM MANY QUALIFIED CATEGORY III. IN ORDER TO ENSURE THAT MOST QUALIFIED ARE PRESENTED TO INS, DEPARTMENT ASSUMES EMBASSY WILL EMPLOY SOME FORM OF POINT SYSTEM TO USE IN PRIORITIZING THE CATEGORY III CASELOAD.

4. IDENTIFICATION OF REFUGEES BY POINT SYSTEM WILL ALSO

BE VITAL TO LARGER QUESTION OF DEPARTMENT MAKING CASE TO CONGRESS FOR CATEGORY III REFUGEES FOR WHOM THERE ARE NOT PRESENTLY ADEQUATE PAROLE NUMBERS. REFTEL CONTAINS EMBASSY SUGGESTION THAT BASED ON INITIAL SCREENING THERE MAY BE AS MANY AS 23,000 POTENTIALLY QUALIFIED CATEGORY

III REFUGEES. EVEN IN LIGHT OF SUBSTANTIAL RECENT REFUGEE FLOW, DEPARTMENT FEELS THIS ESTIMATE TO BE EXTREMELY HIGH IN LIGHT OF THE FACT THAT EPP PICKED UP MOST OF THE CATEGORY III WHO HAD ARRIVED IN THAILAND BY JUNE 30, 1976. CERTAINLY, IT WOULD BE MOST DIFFICULT TO PRESENT ANYTHING LIKE THIS NUMBER FOR CONSIDERATION FOR PAROLE IN UPCOMING CONSULTATIONS WITH THE CONGRESS WITHOUT VERY EXTENSIVE INFORMATION AND JUSTIFICATION.
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5. BECAUSE OF THIS AND IN LIGHT OF EXTENSIVE MISUNDERSTANDING OF CATEGORY III DESIGNATION, REQUEST POST VIEWS ON A POSSIBLE SHIFT TO A TWO CATEGORY SYSTEM: CATEGORY I FOR RELATIVES AND CATEGORY II FOR REFUGEES WHO CAN ESTABLISH GROUNDS FOR SPECIAL CONSIDERATION BY THE UNITED STATES. THESE SHOULD BE BASED ON CONNECTION WITH THE UNITED STATES WHICH ARE BELIEVED TO HAVE DISADVANTAGED THE REFUGEE UNDER THE NEW COMMUNIST REGIMES AND CONTRIBUTED TO HIS MOTIVATION FOR LEAVING AND THEREBY ESTABLISHED A RESIDUAL OBLIGATION ON THE PART OF THE UNITED STATES TO ASSIST IN HIS RESETTLEMENT.

6. IN DEALING WITH THE CONGRESS ON THESE MATTERS WE WILL NEED VERY SPECIFIC REPORTING BY POST ON PRINCIPALS AND DEPENDENTS IN VARIOUS SUB-CATEGORIES OF CATEGORY II. THESE SUB-CATEGORIES MIGHT INCLUDE:

(A) FORMER U.S. GOVERNMENT EMPLOYEES WHO HELD SUPERVISORY OR OTHERWISE MEANINGFUL POSITIONS FOR AT LEAST SIX MONTHS SUBSEQUENT TO 1 JAN. 1972. (WORKERS SUCH AS JANITORS, DRIVERS, GARDENERS, AND GUARDS ARE EXCLUDED UNLESS THEY WERE LONG TERM EMPLOYEES).

(B) FORMER EMPLOYEE OF U.S. FOUNDATION OR VOLUNTARY AGENCY WHO HELD SUPERVISORY OR OTHERWISE MEANINGFUL POSITIONS FOR AT LEAST SIX MONTHS SUBSEQUENT TO 1 JAN. 1972. (WORKERS SUCH AS JANITORS, DRIVERS, GARDENERS, AND GUARDS ARE EXCLUDED UNLESS THEY WERE LONG TERM EMPLOYEES).

(C) FORMER EMPLOYEE OF U.S. BUSINESS FIRM WHO HELD SUPERVISORY OR OTHERWISE MEANINGFUL POSITIONS FOR AT LEAST SIX MONTHS SUBSEQUENT TO 1 JAN. 1972. (WORKERS SUCH AS
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JANITORS, DRIVERS, GARDENERS, AND GUARDS ARE EXCLUDED
UNLESS THEY WERE LONG TERM EMPLOYEES).

(D) EDUCATION IN THE UNITED STATES AT THE SECONDARY LEVEL.

(E) EDUCATION IN THE UNITED STATES AT THE POST-SECONDARY
LEVEL.

(F) OTHER TRAINING OUTSIDE THE UNITED STATES UNDER USG
AUSPICES.

(G) SERVICE IN A U.S. FUNDED OR DIRECTED PROGRAM.

(H) CLOSE ASSOCIATION WITH AMERICAN CIVILIAN OR MILITARY
MISSION OR FORCES.

(I) OFFICIAL (CIVIL OR MILITARY) HOLDING SIGNIFICANT
POSITION IN FORMER GOVERNMENTS OF INDOCHINA.

(J) PERSONAL ACCOMPLISHMENT OR EMINENCE.

(K) WIVES OR MINOR UNMARRIED CHILDREN OF INDIVIDUALS WHO
QUALIFY UNDER THE ABOVE CATEGORIES BUT WHO HAVE BEEN
UNABLE TO ESCAPE FROM THEIR HOMELAND.

A SPECIAL ALLOCATION OF NUMBERS WOULD CONTINUE TO BE MADE
TO PROVIDE HUMANITARIAN PAROLE ON A CASE BY CASE BASIS TO
REFUGEES WHO DO NOT MEET ONE OF THE ABOVE CATEGORIES OR
DEGREES OF RELATIONSHIP FOR ACCOMPANYING RELATIVES IF THERE
ARE OBVIOUS, COMPELLING HUMANITARIAN REASONS FOR SUCH
ACTION; ESPECIALLY TO ACCOMMODATE EXTENDED FAMILY MEMBERS
IN A DEPENDENT RELATIONSHIP TO THE-PRINCIPAL APPLICANT
WHO WOULD OTHERWISE BE LEFT ALONE.

7. DEPARTMENT WOULD APPRECIATE EMBASSY'S THOUGHTS ON
OTHER POSSIBLE SUB-CATEGORIES TO CATEGORY II, RELATIVE
WEIGHT WHICH MIGHT BE GIVEN TO VARIOUS FACTORS AND
METHODS OF PRIORITIZATION OF CATEGORY II CANDIDATES. WE
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WONDER, FOR INSTANCE, IF A LIMITED NUMBER OF HIGHLY
QUALIFIED CATEGORY II CANDIDATES MIGHT BE IDENTIFIED FOR
INCLUSION IN IPP-77.

8. IN A RELATED BUT SEPARATE QUESTION, DEPARTMENT WOULD
BE INTERESTED IN KNOWING WHAT PERCENTAGE OF CATEGORY I
APPLICANTS REPRESENT PERSONS WHO WOULD OTHERWISE BE

CLASSIFIABLE AS PRESENT CATEGORY III.

9. REQUEST EMBASSY'S GENERAL RESPONSE ASAP BUT REF SECTION SHOULD ALSO PROCEED POST HASTE TO DEVELOP DETAILED STATISTICAL INFORMATION REFERRED TO ABOVE. INFORMATION ON CATEGORY I WILL BE NEEDED BEFORE INS FINAL CLEARANCES IN LAND CAMPS BEGINS AND OTHER INFORMATION IS REQUIRED FOR USE IN CONGRESSIONAL CONSULTATIONS EXPECTED TO BEGIN IN LATE JANUARY. VANCE

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